

## Message Text

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INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

SAJ-01 H-03 NSC-10 SS-20 ACDA-19 IO-14 OMB-01 MC-02

DRC-01 OC-06 CCO-00 EB-11 COME-00 /168 W  
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R 141045Z DEC 73  
FM USMISSION NATO  
TO SECSTATE WASHDC 3278  
SECDEF WASHDC  
INFO USNMR SHAPE  
USLOSACLANT  
USCINCEUR  
CINCLANT

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 6110

E.O. 11652: GDS, 12-31-79  
TAGS: PFOR, NATO  
SUBJECT: FOLLOW-UP TO 7 DECEMBER DPC MINISTERIAL MEETING

SUMMARY: THIS MESSAGE CONTAINS INITIAL MISSION RECOMMENDATIONS  
ON ACTION STEPS NECESSARY TO FOLLOW-UP THE 7 DECEMBER  
DPC MINISTERIAL MEETING. REQUEST WASHINGTON APPROVAL.

END SUMMARY.

1. BASIC ISSUES STUDY. IN ORDER TO INFLUENCE ALLIES TO INCREASE  
THEIR MILITARY PROGRAMS OVER PRESENT LEVELS, US MUST KEEP PRESSURE  
ON OVERALL AD-70 GOALS WHILE AT THE SAME TIME TURNING THE SPOT-  
LIGHT ON CRITICAL AREAS FOR EVEN GREATER EFFORT. THE BASIC  
ISSUES STUDY SERVES THIS LATTER PURPOSE OF PUTTING ON EXTRA  
PRESSURE FOR INCREASING RATHER THAN SLACKENING NATIONAL DEFENSE  
PROGRAMS. US GOAL SHOULD BE TO INSURE THAT ALLIES IMPLEMENT  
DEC 7 DECISIONS BY ALLIED DEFENSE MINISTERS AND TO  
PREPARE ADDITIONAL STEPS FOR APPROVAL AT THE SPRING  
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MINISTERIAL.

A. ANTI-TANK WEAPONS. COUNTRIES SHOULD REPORT WITH SOME  
SPECIFITY ON DEVELOPMENT OF PROGRAMS FOR ONE-FOR-ONE REPLACE-

MENT OF OLDER ANTI-TANK WEAPONS AGREED TO IN THE FIRST PHASE OF THE BASIC ISSUES STUDY. THE US SHOULD BRIEF THE EWG AND MILITARY COMMITTEE ON US ANTI-TANK STUDIES IN JANUARY AND OFFER ASSISTANCE TO NATIONAL MILITARY PLANNING STAFFS IN THE DETERMINATION OF NATIONAL REQUIREMENTS FOR NEW ANTI-TANK WEAPONS GOING BEYOND ONE-FOR-ONE REPLACEMENT OF OLDER WEAPONS. US SHOULD PRESS IN THE EWG FOR STANDARDIZATION OF NEW ANTI-TANK SYSTEMS. THE BASIC ISSUES REPORT TO THE SPRING MINISTERIAL MEETING SHOULD SUMMARIZE NATIONAL PLANS FOR PROCUREMENT OF NEW ANTI-ARMOR WEAPONS. MISSION PROPOSES TO ADDRESS MODERN AIR-DELIVERED WEAPONS AS PART OF ANTI-TANK STUDY RATHER THAN ASKING FOR SEPARATE STUDY AT THIS TIME.

B. AIRCRAFT SHELTERS. THE US SHOULD MOVE IN INFRASTRUCTURE COMMITTEE TO INCLUDE SHELTERING OF 70 PERCENT OF MPLUS 3 AIRCRAFT AND NECESSARY ADDITIONAL FACILITIES AT COLLOCATED OPERATING BASES IN THE 1975 INFRASTRUCTURE PROGRAM (SLICE XXVI). US EXPERTS FROM WASHINGTON SHOULD BRIEF THE EWG AND MILITARY COMMITTEE ON THE US SHELTERS STUDY IN JANUARY, AND SHORTLY AFTER, US EXPERTS SHOULD GO TO LONDON AND BONN TO ASSIST IN THE PREPARATION OF NATIONAL STUDIES ON AIRCRAFT SURVIVABILITY FOR COMPARISON WITH US FINDINGS. AT THE SAME TIME, USAF PLANNERS SHOULD CONTINUE TO STUDY POSSIBILITIES FOR PLACING MORE THAN ONE AIRCRAFT IN A SINGLE SHELTER IN AN EFFORT TO REDUCE THE COST OF PROVIDING 100 PERCENT SHELTERING FOR NATO AIRCRAFT.

C. WAR RESERVE STOCKS. US EXPERTS FROM WASHINGTON SHOULD CONTINUE TO PROVIDE NECESSARY ASSISTANCE TO SHAPE IN DEVELOPING NEW STANDARDS FOR RESERVE STOCKS. IN ADDITION, USNATO SHOULD INITIATE REQUEST IN EWG THAT SHAPE PROVIDE A SHORT LIST OF MOST CRITICAL MUNITIONS ITEMS WHICH COUNTRIES COULD REASONABLY BE ASKED TO PROCURE BY END OF 1974.

D. MOBILE ANTI-AIRCRAFT WEAPONS. USNATO SHOULD ALSO PROPOSE PROMPTLY THAT THE EWG ASK SHAPE TO PROVIDE A STUDY AND RECOMMENDATIONS ON MOBILE ANTI-AIRCRAFT WEAPONS BY MAY OF 1974, THE US SHOULD OFFER NATIONAL MILITARY PLANNERS TO ASSIST IN THIS  
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EFFORT IF DESIRED BY SHAPE. US SHOULD MAKE AVAILABLE MIDDLE EAST WAR DATA. DATE FOR COMPLETION SHOULD BE THE SPRING MINISTERIAL DPC MEETING.

E. ELECTRONIC WARFARE. THE US SHOULD PROPOSE THAT THE EWG ASK THE INTERNATIONAL MILITARY STAFF TO RECOMMEND NATIONAL AND COMMON PROGRAMS TO IMPROVE NATO'S EW CAPABILITY, INCLUDING PLANS FOR OUTFITTING TACTICAL AIRCRAFT AND COMBATANT SHIPS WITH APPROPRIATE EW EQUIPMENT AND FOR TRAINING AIR CREWS, MARITIME FORCES, AND AIR DEFENSE SYSTEMS TO OPERATE IN AN HOSTILE EW ENVIRONMENT. DATE FOR IMS REPORT SHOULD BE THE SPRING MINISTERIAL DPC MEETING. US SHOULD INCREASE RELEASE OF CRITICALLY NEEDED INTELLIGENCE INFORMATION AND TECHNICAL

INFORMATION ON EW EQUIPMENT; AND WASHINGTON SHOULD ACCELERATE THE RESPONSE TO QUERIES FROM ALLIES PERTAINING TO EW EQUIPMENT MILITARY SALES CASES.

2. AD-70 SPRING REPORT. OUR GOAL IN THE AD-70 SPRING REPORT SHOULD BE TO KEEP PRESSURE ON ACROSS THE BOARD BY EMPHASIZING REGIONAL SHORTFALLS IN MANPOWER AND EQUIPMENT LEVELS. TERMS OF REFERENCE FOR THE AD-70 SPRING REPORT CALL FOR THREE SPECIAL CHAPTERS:

A. COOPERATION IN ARMAMENTS. ASSISTANT SYG GARDINER TUCKER IS PREPARING A REPORT FOR THE SPRING CNAD MEETING. RATHER THAN DUPLICATE THIS EFFORT, THE EWG SHOULD INCLUDE THE CNAD REPORT AS A SPECIAL CHAPTER OF THE AD-70 SPRING REPORT FOR APPROVAL BY MINISTERS.

B. COMMUNICATIONS. THE US SHOULD MAKE MAJOR EFFORT TO ACCELERATE NICS---EXPECIALLY THE INTERCONNECTION OF NATIONAL COMMUNICATIONS SYSTEMS WITH THE NICS. THE US SHOULD COMPLETE THE USDCS/NATO "ACE HIGH" INTERCONNECT STUDY BY END FEB 74 WITH A VIEW TO OBTAINING NATO FUNDING BY MID-YEAR AND INITIATING INTERCONNECTION BY END OF YEAR. US SHOULD ALSO CONTINUE TO BE FORTHCOMING IN RELEASE OF INFORMATION ON "SAVILLE FAMILY" OF COMSEC EQUIPMENT AND SHOULD OFFER THIS EQUIPMENT FOR PURCHASE BY NATO AND NATO NATIONS.

C. INFRASTRUCTURE. THE US SHOULD PRESS FOR ENDORSEMENT OF A NEW CATEGORY OF INFRASTRUCTURE FUNDS FOR STATIONED FORCES. CONFIDENTIAL

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DRC-01 OC-06 CCO-00 EB-11 COME-00 /168 W

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R 141045Z DEC 73

FM USMISSION NATO

TO SECSTATE WASHDC 3279

SECDEF WASHDC

INFO USNMR SHAPE

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 6110

3. FORCE GOALS. THE US SHOULD WORK IN THE MILITARY COMMITTEE, THE DEFENSE REVIEW COMMITTEE, AND THE DPC TO RE-EMPHASIZE THE IMPORTANCE OF NATO FORCE GOALS IN PROVIDING GUIDELINES FOR ECONOMICALLY FEASIBLE NATIONAL FORCE IMPROVEMENTS. US REPRESENTATIVES IN ALL OF THESE FORA SHOULD SEEK TO INCLUDE SPECIFIC GOALS SUPPLIED BY WASHINGTON, INCLUDING AT LEAST INTERIM GOALS FOR ANTI-TANK WEAPONS AND WAR RESERVE STOCKS IN LINE WITH PROGRESS IN THE BASIC ISSUES STUDY.

4. SPECIALIZATION. THE US SHOULD REQUEST THE EWG TO ESTABLISH A SUB-COMMITTEE ON SPECIALIZATION IN THE CENTRAL REGION. THIS SUB-COMMITTEE WOULD BE RESPONSIBLE FOR REVIEWING THE WORK OF SPECIALIZATION SUB-GROUPS. THE US SHOULD COMPLETE DEVELOPMENT BY MID-JANUARY OF THE ILLUSTRATIVE MATRIX OF SPECIALIZATION TRADE-OFFS NOW IN PREPARATION IN WASHINGTON WITH A VIEW TOWARD APPROVAL OF AN ACCEPTABLE MATRIX BY ALLIED MINISTERS IN THE SPRING. THE LOGISTICS SUB-GROUP SHOULD DEVELOP PRACTICAL PROPOSALS FOR LOGISTICS SPECIALIZATION ALSO FOR EXPLICIT APPROVAL BY DEFENSE MINISTERS IN THE SPRING.  
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5. BURDEN SHARING. THE US SHOULD FOLLOW THROUGH IN THE NAC DPC TO ATTAIN REDUCTIONS IN US SHARES OF NATO BUDGETS AND INFRASTRUCTURE IN TIME FOR THE FEBRUARY REPORT TO CONGRESS. IN ADDITION, THE US SHOULD PROPOSE BY EARLY JANUARY THAT THE INTERNATIONAL STAFF DEVELOP PROCEDURES FOR KEEPING TRACK OF BALANCE-OF-PAYMENTS DATA (INCLUDING US DEPARTMENT OF COMMERCE STATISTICS) TO INSURE THAT THERE IS A CLEAR PICTURE AVAILABLE TO ALL MEMBERS OF THE ALLIANCE AS TO STEPS NEEDED IN ORDER TO AVOID US TROOP WITHDRAWALS UNDER THE JACKSON-NUNN AMENDMENT.

6. CONVENTIONAL BALANCE STUDY AND MC-161. US SHOULD PROVIDE APPROPRIATE EXPERTS TO ASSIST THE US DELEGATION TO THE MILITARY COMMITTEE IN MONITORING AND CONTRIBUTING TO THE STUDY. THE US SHOULD ALSO BE MORE FORTHCOMING IN SHARING ITS INTELLIGENCE DATA DURING PREPARATION OF MC-161. US MUST KEEP ITS POSITIONS CONSISTENT IN THE CONVENTIONAL BALANCE STUDY, PREPARATION OF MC-161, AND MBFR FORA.

7. INTELLIGENCE. SECRETARY SCHLESINGER AT THE DPC RESTRICTED SESSION AGREED TO A GREATER INTEGRATION BETWEEN NATIONAL AND ALLIANCE EFFORTS AND PROMISED THE US WOULD ENHANCE THE FLOW OF INTELLIGENCE. THE INCREASED FLOW OF INTELLIGENCE SHOULD BEGIN AT LEAST BY END JANUARY, AND US NATO SHOULD BE ADVISED SO THAT MISSION CAN NOTIFY ALLIES.

8. ESTABLISHMENT OF AAFCE AND COMPLETION OF LOCATION STUDY.

THE DPC HAS APPROVED THE PROPOSAL THAT SHAPE DESIGNATE AN AAFCE COMMANDER AND THAT AAFCE COMPLETE ADDITIONAL STUDY AS TO LOCATION OF THE PEACETIME HEADQUARTERS. MISSION WILL SUPPORT AAFCE RECOMMENDATION WHEN STUDY IS COMPLETE.

9. REVISION OF NATO PLANNING PROCESS. MISSION SUGGESTS WORKING THIS SPRING FOR IMPROVEMENTS IN THE NATO FORCE GOALS EXERCISE AND THE AD-70 SPRING REVIEW BY PROVIDING MORE WASHINGTON WI RATHER THAN INITIATING ANY MAJOR CHANGES IN FORCE PLANNING AT THIS TIME. ALLIES WOULD NOT DEVOTE ADEQUATE EFFORT TO THE STUDIES OUTLINED IN PARAS 1 THROUGH 8 IF THEY WERE ALSO FACED WITH POSSIBLE CHANGES IN OVERALL PLANNING PROCEDURES.

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10. WARNING AND NOTIFICATION. SECRETARY SCHLESINGER AT THE DPC RESTRICTED SESSION PROMISED TO TRANSMIT TO NATO THROUGH AMBASSADOR RUMSFELD A LIST OF IMPROVEMENTS IN WARNING AND NOTIFICATION PROCEDURES WHICH THE US WILL INSTITUTE. REQUEST THAT WASHINGTON PROVIDE THIS INFORMATION AT AN EARLY DATE.

11. REDUCTION OF PERSONNEL IN NATO MILITARY HEADQUARTERS. MISSION RECOMMENDS STUDY OF ANALYSES RECENTLY SUBMITTED ON POSSIBLE US HEADQUARTERS REDUCTIONS IN EUROPE AS TO ITS IMPLICATIONS FOR POSSIBLE REDUCTIONS IN NATO HEADQUARTERS.

12 RECAPITULATION: REQUEST WASHINGTON APPROVAL ON THE FOLLOW ACTIONS:

A. US OFFER TO BRIEF EWG AND MILITARY COMMITTEE ON ANTI-TANK STUDIES IN JANUARY AND TO PROVIDE ASSISTANCE TO NATIONAL MILITARY PLANNING STAFFS IN DETERMINATION OF NATIONAL REQUIREMENTS FOR NEW ANTI-TANK WEAPONS GOING BEYOND ONE-FOR-ONE REPLACEMENT.

B. US TO INTRODUCE QUESTION OF MODERN AIR-DELIVERED WEAPONS AS PART OF ANTI-TANK STUDY RATHER THAN ASKING FOR SEPARATE STUDY AT THIS TIME.

C. US TO ASK INFRASTRUCTURE COMMITTEE TO INCLUDE SHELTERING OF 70 PERCENT OF M-3 AIRCRAFT IN SLICE XXVI.

D. US TO BRIEF EWG AND MILITARY COMMITTEE ON THE US SHELTERS STUDY IN JANUARY, FOLLOWED BY VISITS OF US EXPERTS TO LONDON AND BONN TO ASSIST IN THE PREPARATIONS OF NATIONAL SHELTERS STUDIES.

E. US TO REQUEST IN EWG THAT SHAPE PROVIDE A SHORT LIST OF MOST CRITICAL MUNITIONS ITEMS WHICH COUNTRIES COULD REASONABLY PROCURE BY END OF 1974.

F. US TO PROPOSE EWG ADDITION OF STUDIES ON MOBILE ANTI-AIRCRAFT WEAPONS AND ELECTRONIC WARFARE TO THE BASIC ISSUES STUDY.

G. US TO INCREASE FLOW OF INTELLIGENCE AND TECHNICAL INFORMATION ON EW EQUIPMENT AND ANSWER MORE QUICKLY ALLIES' QUERIES ON EW EQUIPMENT MILITARY SALES CASES.

H. STUDY OF COOPERATION IN ARMAMENTS BY ASST SYG TUCKER  
TO REPLACE AD-70 SPRING REPORT ON SAME SUBJECT.

I. US TO COMPLETE THE US DCS/NATO "ACE HIGH" INTER-  
CONNECT STUDY BY END FEB 74 SO AS TO GET NATO FUNDING BY MID-  
YEAR AND START INTERCONNECTION BY END OF YEAR.  
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J. WASHINGTON TO SET SPECIFIC GOALS FOR US REPS TO PURSUE  
IN THE 1974 NATO FORCE GOAL REVIEWS.

K. US TO REQUEST THAT EWG ESTABLISH A SUB-COMMITTEE ON  
SPECIALIZATION IN THE CENTRAL REGION AND INTRODUCE AN  
ILLUSTRATIVE MATRIX BY MID-JANUARY.

L. US TO PURSUE (IN DPC) REDUCTIONS IN US SHARES OF NATO  
BUDGETS AND INFRASTRUCTURE IN TIME FOR FEBRUARY REPORT TO  
CONGRESS.

M. US TO PROPOSE BY EARLY JANUARY THAT THE INTERNATIONAL  
STAFF DEVELOP PROCEDURES FOR KEEPING TRACK OF BALANCE-OF-  
PAYMENTS DATA.

N. US TO PROVIDE APPROPRIATE EXPERTS TO ASSIST IN THE  
CONVENTIONAL BALANCE STUDY AND PREPARATION OF MC-161.

O. WASHINGTON TO ADVISE WHEN INCREASED FLOW OF  
INTELLIGENCE TO NATO IS UNDERWAY SO THAT MISSION CAN NOTIFY  
ALLIES. TARGET DATE SHOULD BE NOT LATER THAN END  
JANUARY.

P. US TO WORK FOR IMPROVEMENT OF NATO PLANNING IN THE  
FORCE GOALS EXERCISE AND THE AD-70 SPRING REVIEW.

Q. WASHINGTON TO PROVIDE INFORMATION ON IMPROVEMENTS  
IN WARNING AND NOTIFICATION PROCEDURES FOR MISSION TO  
TRANSMIT TO THE NAC.

R. WASHINGTON TO STUDY RECENTLY SUBMITTED ANALYSES OF  
POSSIBLE US MILITARY HEADQUARTERS CUTS IN EUROPE AS TO  
IMPLICATION FOR POSSIBLE NATO HEADQUARTERS CUTS. RUMSFELD

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 02 APR 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 14 DEC 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** hilburpw  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973NATO06110  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS, 12-31-79  
**Errors:** n/a  
**Film Number:** n/a  
**From:** NATO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19731255/abqcedws.tel  
**Line Count:** 307  
**Locator:** TEXT ON-LINE  
**Office:** n/a  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 6  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** hilburpw  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 23 AUG 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <23-Aug-2001 by elyme>; APPROVED <15-Oct-2001 by hilburpw>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** FOLLOW-UP TO 7 DECEMBER DPC MINISTERIAL MEETING  
**TAGS:** PFOR, NATO  
**To:** STATE  
SECDEF INFO USNMR SHAPE  
USLOSACLANT  
USCINCEUR  
CINCLANT  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

